

# **<u>Canadian Transaction Reporting Party Requirements</u>**

### Published April 4, 2014, amended as of March 20, 2015

Originally published on April 4, 2014, this document has been amended to reflect changes made to the reporting counterparty requirements of the reporting rules (as defined below). The standard established by this document to determine a reporting counterparty in conjunction with the reporting rules has not changed.

### **1. Background to This Document**

On November 14, 2013, final versions of harmonized derivatives rules (the "reporting rules") in respect of product determination, trade repositories and derivatives data reporting were simultaneously published by:

- The Ontario Securities Commission ("OSC")
- Manitoba Securities Commission ("MSC") and
- Autorité des marchés financiers ("AMF") [Quebec]

Other provincial regulators in Canada are expected to publish similar reporting rules in due course<sup>1</sup>.

Although the reporting rules require that in certain circumstances, both parties to a trade report, provincial regulators have advised they prefer to accept a report from a single reporting party ("RP") that is agreed by means of an industry standard or a party agreement. For purposes of consistency and efficiency of implementation, the ISDA Data & Reporting Canadian Compliance Working Group leveraged the reporting party standard already established for reporting to the U.S. Commodity Futures Trading Commission ("CFTC") to agree an appropriate standard for determining a RP for reporting under the reporting rules and those anticipated to be published by other provincial regulators. Leveraging the existing standard means that, in most cases, a single RP can submit a multi-jurisdictional report to meet the reporting requirements of both the CFTC and provincial regulators in Canada.

<sup>&</sup>lt;sup>1</sup> On January 21, 2015, Alberta, British Columbia, Saskatchewan, New Brunswick and Nova Scotia issued their proposed Multilateral Instruments for Product Determination and Trade Reporting for public comment.

## 2. Reporting Party Requirements

According to the reporting rules, a reporting party to a transaction involving a local counterparty, as defined below, must report, or cause to be reported, to a designated or recognized trade repository ("TR"):

- 1. Creation data
- 2. Life-cycle event data
- 3. Valuation data

### Local counterparty

Derivatives transactions involving at least one local counterparty are subject to reporting. A local counterparty is, at the time of the transaction, one or more of the following:

- a) a person or company, other than an individual, organized under the laws of, or having its head office or principal place of business in the province
- b) a counterparty registered under provincial securities law as a dealer or derivatives dealer<sup>2</sup>
- c) an affiliate of a person or company described in paragraph (a), and such person or company is responsible for the liabilities of that affiliated party

### <u>Dealer status</u>

A party is considered to be a "Dealer" for the purposes of Reporting Counterparty determination if it meets the definition of "dealer" as defined under the *Derivatives Act* (Quebec), or "derivatives dealer" as defined under the reporting rules (as applicable), or has deemed itself to be a "dealer" for purposes of these Canadian Transaction Reporting Party Requirements by making that covenant in the Canadian Representation Letter<sup>3</sup> (or has otherwise communicated such intent to its counterparty).

An unregistered Dealer only has an obligation to report if it is a local counterparty or it faces a local counterparty in the relevant province(s).

Dealer registration is already in effect in Quebec (subject to exemptions, including for trades between accredited counterparties), but however is not expected to be required until 2016 in other provinces.

 <sup>&</sup>lt;sup>2</sup> Please note that the draft Multilateral TR Instruments do not include b) in the definition of a local counterparty.
<sup>3</sup> <u>http://www2.isda.org/attachment/NjM5MA==/SETOR1-%236216374-v3-</u>
ISDA Canadian Representation Letter Final Version.doc

### Platform executed trades

Contrary to reporting requirements under the CFTC, the Canadian reporting rules do not assign a reporting obligation to an execution venue or platform utilized by the parties (e.g., a SEF or DCM). If offered, a RP could elect to have the execution venue perform delegated reporting on its behalf.

## 3. Reporting Counterparty Responsibility

The RP is the party with the responsibility to report a derivatives transaction to a TR as soon as technologically practicable after execution in accordance with the applicable provincial reporting rules. Under the reporting rules, one or both parties must bear responsibility to ensure that the trade is reported. To reduce the reporting burden, the provincial regulators have published a hierarchy whereby in certain cases one party is the designated reporting counterparty party, as follows:

- 1. If cleared: the recognized or exempt clearing agency, or the "reporting clearing agency" (MSC) or "reporting clearing house" (AMF)<sup>4</sup>
- 2. If uncleared, and between:
  - A Dealer and a non-Dealer: the Dealer
  - Two non-Dealers, and one is a Canadian financial institution ("CFI"): the CFI (AMF and MSC only)<sup>5</sup>
  - If none of the above apply, and the parties have entered into a written agreement<sup>6</sup> to determine which party acts as the reporting counterparty, the agreed party (AMF and MSC)
  - Or, under OSC reporting rules, if between two Dealers or two non-Dealers the reporting counterparty under the ISDA methodology<sup>7</sup>
  - Otherwise, each local counterparty

The AMF, MSC and OSC amended their reporting rules from the originally published versions to allow use of the reporting party determination standard provided in §§5 and 6 of this document. Although the rules are not currently harmonized, the resulting reporting party determination is expected to align cross-provincially in almost all cases to allow for a single reporting party regardless of a requirement to report to multiple provincial jurisdictions.

<sup>&</sup>lt;sup>4</sup> Per the AMF and MSC reporting rules, a "reporting clearing house/agency" is either a recognized or exempt clearing house/agency or a clearing house/agency that has submitted an undertaking to the regulator to act as the reporting counterparty. Per the AMF text, the regulator must "accept" the undertaking.

<sup>&</sup>lt;sup>5</sup> It is expected that a party that is a CFI will be considered a Dealer when transacting with a non-dealer and

therefore would be the reporting party regardless of the addition of this layer in the reporting party hierarchy. <sup>6</sup> Such as the ISDA 2014 Multilateral Canadian Reporting Party Agreement

<sup>&</sup>lt;sup>7</sup> The ISDA methodology refers to the reporting party determination rules in §§5 and 6 of this document. If any other method is used to delegate or determine RP, residual liability would remain for the non-RP.

In order to allow parties to meet the pre-conditions in §25(2) of the OSC's reporting rules (and those included in a prior version of the MSC's reporting rules) for use of the reporting party determination standard in this document, ISDA published the ISDA 2014 Multilateral Canadian Reporting Party Agreement (Deemed Dealer version)<sup>8</sup>. This agreement can equally be used to evidence a written agreement for reporting party delegation under the AMF and MSC reporting rules. A current copy of the schedule of adherents to the agreement is provided to the regulators by ISDA on behalf of the adhering parties. ISDA has also drafted a non-dealer version of the multilateral agreement that could be used by non-dealer local counterparties that transact with each other and wish to use the reporting party rules in this document to determine a single reporting party.

### Canadian Financial Institutions

The amendments to the AMF and MSC's reporting rules introduce an additional layer in the hierarchy for a Canadian Financial Institution ("CFI") that sits below a Dealer and above a non-Dealer local counterparty. As defined by National Instrument 14-101<sup>9</sup>, a CFI means a bank, loan corporation, trust company, insurance company, treasury branch, credit union or caisse populaire that, in each case, is authorized to carry on business in Canada or a jurisdiction, or the Confédération des caisses populaires et d'économie Desjardins du Québec. Despite assigning CFIs a designated level in the reporting party hierarchy to ensure their obligation as RPs under the reporting rules, Dealer status trumps CFI status and therefore a CFI which is also a Dealer is simply treated as a Dealer in the reporting counterparty hierarchy in the reporting rules. Further, it is expected that a CFI will be considered to be acting as a Dealer when transacting with either a non-dealer, and therefore would be the reporting counterparty regardless of its CFI status. In the unanticipated pairing of a CFI that represents itself as a non-dealer facing a non-dealer, the CFI would still be the reporting counterparty in Manitoba and Québec. Firms should refer to the Dealer representation provided by their CFI counterparties, either via the ISDA Canadian Representation Letter or another similar form, to determine the relative hierarchy of a CFI counterparty.

### Reporting clearing agencies

Amendments to the AMF and MSC rules to broaden the scope of clearing agencies that may assume the role of RP are intended to fill a gap in reporting of cleared transactions that could occur if a party used a clearing agency that is neither recognized nor exempted by the regulator(s) in the relevant province(s). A clearing agency may submit a written undertaking<sup>10</sup> to the regulator that they are willing to act as the RP in that province. However, as a clearing

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http://www2.isda.org/attachment/Njk3NA==/2014%20Sept%2022%20ISDA\_2014\_Multilateral\_Canadian\_Reporting\_Party\_Agreement\_Dealer\_FINAL.pdf

<sup>&</sup>lt;sup>9</sup> http://www.osc.gov.on.ca/en/SecuritiesLaw\_rule\_20110506\_14-101\_unofficial-consolidated.htm

<sup>&</sup>lt;sup>10</sup> Although requirements for such an undertaking are still to be provided by regulators, some clearing agencies have already agreed to act as the RP in additional provinces.

agency that is neither recognized nor exempted in a particular province is not obligated to act as the RP, firms should confirm directly with their chosen clearing agency. In cases where a clearing agency offers to report, the party will need to provide the requisite static data or representations to the clearing agency.

# 4. Designation of Reporting Responsibilities:

A party required to report pursuant to the reporting rules may delegate its reporting responsibilities to the other counterparty to the transaction or to a third party service provider. However, the party that is required to report remains responsible for timely and accurate reporting under the reporting rules.

### Delegation for dual reporting

Provincial regulators have confirmed that for uncleared swaps where the parties are either both derivatives dealers or both non-dealer local counterparties, delegation to one of the parties to report is both acceptable and preferred.

However, due to the residual liability market participants were unlikely to embrace delegated reporting options. Therefore, the AMF, MSC and OSC incorporated the option to apply an industry standard or (for AMF and MSC) otherwise bilaterally agree a designated RP under §25 of the reporting rules, thus eliminating the residual obligation for the non-reporting party.

Since the OSC reporting rules require use of an ISDA administered multilateral agreement to determine the RP when the parties reside within the same level of the hierarchy, use of other standard agreements or a bilateral agreement would be considered delegation under §26 of their reporting rules and residual liability would remain on the non-reporting party to ensure timely and accurate reporting.

# 5. Same Level Determination of the Reporting Party

In situations where either both counterparties to a transaction are Dealers, or neither counterparty is a Dealer and neither counterparty is a CFI<sup>11</sup>, and consequently both counterparties may have reporting obligations, it is useful to adopt reporting obligation allocation rules to be followed in choosing the RP.

Therefore RPs are establishing a set of rules ("Reporting Party Rules") for each derivative transaction to determine which counterparty has the RP responsibility for creation, life-cycle event and valuation data.

<sup>&</sup>lt;sup>11</sup> Applicable only under MSC and AMF reporting rules.

The remainder of this document sets out the Reporting Party Rules that will apply between counterparties to a transaction that have agreed to comply with these rules, including by elections made in Part V of ISDA Canadian Representation Letters exchanged between the counterparties or via a multilateral agreement (administered by and delivered to ISDA).

Dealer means each counterparty to the transaction that has elected in the ISDA Canadian Representation Letter delivered to the other party to be deemed a Dealer (or has otherwise agreed with the other party to be treated as a Dealer) for the purpose of these Reporting Party Rules.

For purposes of consistency and efficiency of implementation, these Reporting Party Rules leverage the hierarchy established for CFTC reporting, including taking into consideration the registration of both U.S. and non-U.S. parties with the CFTC as Swap Dealers and Major Swap Participants<sup>12</sup>. As a result, under these Reporting Party Rules, the same party will be responsible for reporting under each of the provincial reporting rules and the CFTC's rules.

### Reporting Party hierarchy

For transactions involving at least one local counterparty, if only one party to a transaction is a Dealer, then such party shall be the RP in respect of the transaction.

If both parties to the transaction are Dealers or neither party to the transaction is a Dealer nor a CFI<sup>13</sup>, then the Reporting Party hierarchy is as follows:

- 1. Swap Dealer ("SD")
- 2. Major Swap Participant ("MSP")
- 3. Dealer which is neither a SD or MSP
- 4. Local counterparty which is neither a SD, MSP, nor a Dealer

In cases where the parties do not both have the same classification in the hierarchy above, the party which has the classification that appears higher in the above hierarchy will be the RP for the transaction.

In cases where both parties have the same classification in the hierarchy above (e.g. two SDs, two MSPs, or two Dealers which are neither SDs or MSPs or two local counterparties which are neither a Dealer, SD or MSP), RP shall be determined based on asset class specific "tie-breaker" logic set out in Section 6 "Reporting Party Rule Determination by Asset Class" below.

The Reporting Party Decision Tree in Appendix A of this document provides the flow for reporting party determination in accordance with the reporting rules and the hierarchy provided in this section.

<sup>&</sup>lt;sup>12</sup> SD/MSP registry: <u>http://www.nfa.futures.org/NFA-swaps-information/regulatory-info-sd-and-msp/SD-MSP-registry.HTML</u>

<sup>&</sup>lt;sup>13</sup> Applicable only under MSC and AMF reporting rules.

### Prime Brokerage Intermediation

Notwithstanding the reporting party hierarchy provided above, an alternative approach to reporting party determination applies to transactions intermediated by a Prime Broker ("PB"). In brief and in very general terms, under customary PB arrangements, a client of a PB agrees on the terms of a PB intermediated trade with an Executing Broker ("EB") and then the client and/or the EB gives up the trade to a PB for its acceptance. If the trade terms are within certain pre-agreed parameters and the PB thus accepts the trade, the result is two off-setting transactions, one between the EB and PB and the second between the PB and the client. In these cases, reporting responsibilities are as follows:

- EB is the RP for the EB-PB trade
- PB is the RP for the PB-Client trade

For the avoidance of doubt, there is no separate transaction between the EB and client to report.

## 6. Reporting Party Rule Determination by Asset Class

Because of the different characteristics and workflows of the various asset classes: Rates, Credit, Equity, Commodity and FX, each asset class ISDA Steering Committee and associated working groups analyzed in detail the specific trade workflows in formulating a "Reporting Party Rule" convention appropriate to that asset class.

The following rules for determining the RP in respect of a transaction will apply if tie-breaker logic is specified pursuant to Section 5 to apply.

#### 1. Credit

Where both parties are the same hierarchy level, the RP is the Floating Rate Payer (a/k/a 'seller'). For Swaptions, the RP is the Floating Rate Payer of the underlying swap.

#### 2. Rates

#### **Product Attribute Determination**

RP Tiebreaker Logic - Rates					
Trade Type	Explanation	Reporting Party			
Cap/Floor	When a single Fixed Rates Payer exists	Fixed Rate Payer. Otherwise Reverse ASCII sort, first LEI/pre-LEI			
Debt Option	All	Option Buyer			
Exotic	All	Reverse ASCII sort, first LEI/pre-LEI			
FRA	All	Fixed Rate Payer			
IRS Basis	All	Reverse ASCII sort, first LEI/pre-LEI			
IRS Fix-Fix	All	Reverse ASCII sort, first LEI/pre-LEI			
IRS Fix-Float	All	Fixed Rate Payer			
IRSwap: Inflation	When a single Fixed Rates Payer exists	Fixed Rate Payer. Otherwise Reverse ASCII sort, first LEI/pre-LEI			
IRSwap: OIS	All	Fixed Rate Payer			
Swaption	All	Option Buyer			
XCCY Basis	All	Reverse ASCII sort, first LEI/pre-LEI			
XCCY Fix-Fix	All	Reverse ASCII sort, first LEI/pre-LEI			
XCCY Fix-Float	All	Fixed Rate Payer			

### **Tiebreaker Logic**

When the Legal Entity Identifier ("LEI")/pre-LEI tiebreaker is invoked the following processes will be used:

1. Identifier Tiebreaker Logic Scenarios

- i. When only one firm has an LEI/pre-LEI then the party with the LEI/pre-LEI is the RP.
- ii. When both firms have an LEI/pre-LEI then determine based on comparison of the two LEI/pre-LEIs in accordance with the below.
- 2. Determining sort order of identifiers
  - LEI/pre-LEI are comprised of characters from the following set {0-9, A-Z}.
  - For avoidance of doubt, before comparing LEIs convert all LEIs to UPPER CASE only.
  - For comparison basis the sort order will be reverse ASCII sort order. For avoidance of doubt the following are sort order of precedence:
    - Z, Y, X, W, V, U, T, S, R, Q, P, O, N, M, L, K, J, I, H, G, F, E, D, C, B, A, 9, 8, 7, 6, 5, 4, 3, 2, 1, 0.

3. When comparing two LEIs the RP will be the firm with the first ID in the list when sorted in reverse ASCII sort order.

### 3. Equity

When both parties are of the same hierarchy level, the RP will be the:

- Seller of performance on any product in the taxonomy.<sup>14</sup>
- Seller of product on all other (exotic) products in the taxonomy.
- If seller cannot be identified the fall back would be for the parties to agree amongst themselves.
- For Portfolio Swaps Agreements (PSA's) the seller will remain the seller regardless of the underlying's performance.

For the avoidance of doubt, if the trade is confirmed via negative affirmation, the provider of the negative affirmation agreement is the RP.

<sup>&</sup>lt;sup>14</sup> <u>http://www2.isda.org/otc-taxonomies-and-upi/</u>

## 4. Commodities

A seller convention applies if the executed trade is one of the trade types enumerated in the table below. Otherwise, the LEIs of the parties should be compared in standard ASCII order and the party with the first ID in the list will be the RP.

RP Tiebreaker Logic - Commodities							
Trade Type	Explanation	Reporting Party					
Fixed Floating Swap	Seller of the Fixed leg = Reporting Party	Fixed leg seller (Receiver of Cash on the fixed leg)					
Option	Receiver of premium payment or Option writer	Seller					
Swaption	Receiver of premium payment or Swaption writer	Seller					
Option Strategies (Collars, Corridors, Multi-	Premium receiver is the Seller = Reporting Party	Premium Receiver					
leg)	If no premium, go to alpha convention	Go to alpha convention					
For trade types not listed above							
Seller convention with Alpha	Any trade that falls outside of that list will have the alphanumeric ASCII convention applied based on the LEI/pre-LEI. The LEI/pre-LEI selected as the RP will be the LEI/pre-LEI at the top of that sort order. As an example, ASCII is the same sort logic that MS Excel applies.						

### 5. FX

When asset class tie-breaker logic needs to be applied:

- For Cash trades: The RP is the counterparty selling the currency that occurs first in the 26-letter English alphabet.
- For Options: The RP is the seller of the option.

RP Tie Breaker Logic - FX					
Taxonomy	Rule	Comment			
Forward	FX Cash Rule	For FX Swaps, the Reporting Party of both legs of the swap would be determined by applying the Cash Rule to the far-leg of the Swap			
NDF	FX Cash Rule	n/a			
Option	Option Seller Rule	n/a			
NDO	Option Seller Rule	n/a			
Simple Exotic	Option Seller Rule	n/a			
Complex Exotic	See comment	For a complex exotic product where there is an unambiguous seller of the product, then Option Seller Rule would apply. The seller determination would be driven by the seller as agreed in the standard FpML representation of the product. IF there is no clear seller, then the FX Cash Rule would apply.			

#### For more information see:

http://www.gfma.org/uploadedfiles/initiatives/foreign\_exchange\_(fx)/determiningreportingpartyun derdoddfrank.pdf

# 7. Change in Registration Status or Classification

Once determined in accordance with the Reporting Party Rules, the RP determination for a particular reported transaction remains unchanged through the remaining life of the Unique Transaction Identifier ("UTI") until the derivative transaction is matured / terminated / novated away / compressed into a new transaction. The RP is reassessed only when a new UTI is created. (In summary if an event does not result in a new UTI, the RP remains unchanged. If the event results in a new UTI, the RP is calculated afresh for the new UTI using the status or classification of the parties effective at that date).

To be clear, the following events would not change the RP determination for previously reported transactions: a SD or MSP registration, a SD or MSP deregistration, a SD Limited Designation, a provincial Derivatives Dealer registration. For purposes of the reporting party hierarchy, these changes to party classification should only be applied to determination of a RP for transactions entered into after the relevant change.

The following table indicates which life-cycle events would result in a new UTI (and therefore a reassessment of the RP):

Event Type		New UTI Generated?
New Trade		Y
Amendment (correction to the trade for any trade attribute or fee)		N
Cancel (trade booked in error)		N
	Original Unallocated "Block" Trade	Ν
Trade Allocated	Allocated Trades	Y (each allocation)
	Original Bilateral Trade (alpha)	N
Cleared Positions	Cleared Positions (beta and gamma)	Y
Termination / Unwind		N
Partial Termination / Partial Unwind / Partial Decrease		Ν

Increase / Decrease		Ν
Full Novation – for the transaction between Remaining Party and the Transferee		Y
		Y
Full Novation – 4 way		Y
Partial Novation – Partial Remaining	Original Trade	Ν
Party	New Trade	Y
	Original Trade	Ν
Partial Novation – Partial 4 way	New Trade	Y
Exercise	Original Option	N
Exercise (New Swap - Physically Settled)		Y
Prime Brokerage		Y
	Rename	N
Succession Events	Reorganizations	Y
	Bankruptcy / Failure to Pay	N
Credit Events	Restructuring	Y15
	Original Trade - Terminated	N
	Original Trade – Amendment	N
Compression Events	New Trade	Y
CCP: Position Transfer (i.e. transfer of a trade between Clearing Members)		Y
CCD. Compression		Y
CCP: Compression		1

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<sup>&</sup>lt;sup>15</sup> Depending on product type and triggering activity

# 8. Reporting Pre-existing Transactions

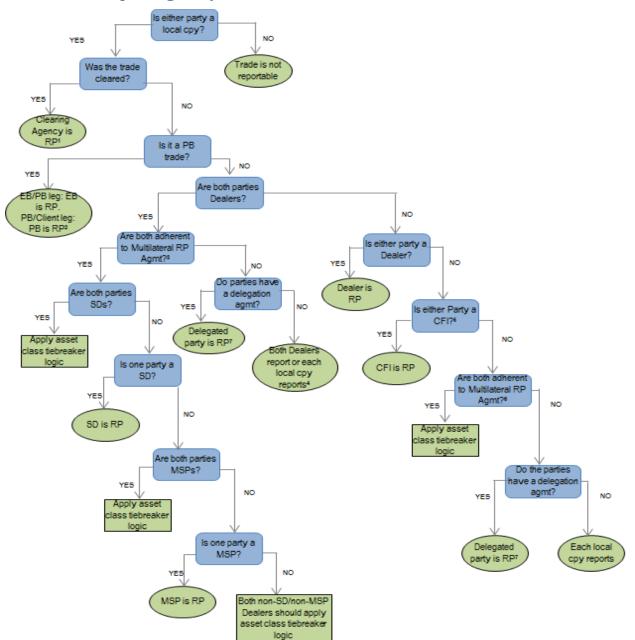
The reporting rules require that a reporting party must report a subset of creation data for "pre-existing transactions" to a TR. (See Appendix A of the reporting rules for the required data fields.)

With respect to OSC, MSC and AMF, for cleared transactions or those for which one of the counterparties is a Dealer, "pre-existing transactions" includes transactions entered into before October 31, 2014 that had outstanding contractual obligations on that day and which continue beyond the April 30, 2015 deadline for reporting these pre-existing transaction. For transactions which are uncleared and do not include a counterparty that is a Dealer, pre-existing transactions includes those entered into before June 30, 2015 that had contractual obligations outstanding on that day which continue beyond the December 31, 2015 deadline for reporting these pre-existing transactions. In addition, the RP must commence reporting lifecycle data and valuation data after creation data has been reported.

In order to avoid duplicate reporting, the Reporting Party Rules should be followed with respect to determining which party will report each pre-existing transaction (or, if so agreed between the parties to the trade, the RP shall be the party to the trade which has previously reported the trade in accordance with foreign laws).

## 9. Appendices

#### A. Reporting Party Decision Tree



<sup>1</sup> If recognized or exempt (OSC) or a "reporting clearing agency" (MSC) or a "reporting clearing house" (AMF).

<sup>2</sup>Assumes both EB and PB are Dealers.

<sup>3</sup> ISDA 2014 Multilateral Canadian Reporting Party Agreement (Deemed Dealer Version).

<sup>4</sup> According to OSC rules, each Dealer reports. Under MSC and AMF rules, each local cpy would report.

<sup>5</sup> Currently only applies to Manitoba and Quebec.

<sup>6</sup> ISDA 2015 Multilateral Canadian Reporting Party Agreement (Non-Dealer Version). NB: This version of the agreement had not yet been issued by ISDA.

<sup>7</sup>Under OSC reporting rules, the non-RP will have residual liability.